

1 **Multi Entity Perspective Freight Demand Modeling Technique: Varying**  
2 **Objectives and Outcomes**

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1 **ABSTRACT**

2 The importance of freight transportation modeling and forecasting to better address planning and  
3 policy issues, ranging from general and long-range planning and project prioritization to modal  
4 diversion and economic assessment, is well recognized by policy makers. Compared to  
5 advancement in travel demand modeling for passenger travel, however, current freight demand  
6 modeling methods are not yet in the adequate levels to assess increasingly complex and  
7 important planning and policy issues. Besides firms generating and consuming commodities, the  
8 three most important players in freight demand modeling are (a) the shippers, (b) the planners,  
9 and (c) policy (decision) makers. The objective of each player is different as it is geared towards  
10 attainment of respective objective. Past research is limited in proposing a unified methodology to  
11 address the objective of each player and to assess performance of transportation networks under  
12 conditions to achieve such objectives.

13 In this paper, freight demand modeling is designed to address each objective of three  
14 players in a multimodal transportation network. A freight transportation model that combines  
15 three geographic scales—national, state, and local—is proposed and developed to capture  
16 different characteristics of short- and long-distance freight flows subjected to stochastic networks  
17 (when network conditions vary by time of day) and uncertain market conditions (when freight  
18 demand vary by objective of the player), with a focus on the state-level modeling in Maryland.  
19 Data for the model include freight flows by commodity and by Freight Analysis Framework  
20 (FAF) zone, which are further disaggregated to Statewide Modeling Zones in Maryland; a  
21 transportation network with detailed link level attributes; user costs in addition to all details  
22 needed for auto travel demand model. The model is captured in a multi-class user equilibrium  
23 traffic assignment. The results demonstrate the network performance and key information on  
24 travel characteristics for each player. The proposed tool can be used for freight travel demand  
25 modeling for analyzing impacts of policies at state, county and local levels.

26 Key Words: freight demand modeling, freight analysis framework, multi-class user equilibrium,  
27 traffic assignment

1 **1. INTRODUCTION**

2 In recent years, concerns with traffic congestion, energy consumption, and green house gasses  
3 are increasingly garnering attentions in US major metropolitan areas. According to Texas  
4 Transportation Institute (TTI), commuters in 439 US urban areas are spending extra 4.8 billion  
5 hours or 34 hours per driver in each year, and wasting 3.9 billion gallons of fuel due to  
6 congestion (1). In addition, \$23 billion of the total delay cost (\$101 billion) was the adverse  
7 effect of congestion on truck operations, not including any value for the goods being transported  
8 by the trucks. Since a high level of traffic is an inevitable by-product of a vibrant economy, it is  
9 important to cope with high traffic in an effective way in order to make an urban transportation  
10 system work efficiently. In particular, as the Transportation Equity Act for the 21st Century  
11 (TEA-21) explicitly recognized, freight transportation is vital to economic growth, calling for an  
12 increase in accessibility and mobility options and enhancing integration and connectivity of the  
13 transportation system for freight transportation as well as for passenger travels (2-3). Safe,  
14 Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU)  
15 allocated funding of over \$4.6 million per year over three years to improve research, training,  
16 and education specifically for freight transportation planning (4).

17 Transportation modeling and forecasting has an important role to address in planning and  
18 policy issues, ranging from general and long-range planning and project prioritization to modal  
19 diversion and economic assessment. Compared to significant advancements in travel demand  
20 modeling for passenger travel in the last four decades, however, current freight demand  
21 modeling methods are not yet in the adequate levels to assess increasingly complex and  
22 important planning issues. Relatively slow progress in freight modeling is due to slow progress  
23 in behavioral theory and lack of publicly available data (3). In addition, past research is very  
24 limited in proposing a unified methodology of freight demand modeling to assess performance of  
25 a transportation network, carefully taking into account objectives of three players—1) the  
26 shippers, 2) planners, and 3) policy makers. Each of these three players has a different objective  
27 that is geared towards attainment of self-centered goals. First, the objective of shippers is to  
28 transport goods from an origin to a destination at the lowest travel cost (which consists of travel  
29 time, distance, and toll). The objective of planners is to design and manage an effective  
30 multimodal transportation system without much capital investment on new infrastructure. The  
31 objective of policy makers is to bring revenue-generating economic activities in the area.

32 In this paper, in order to clearly account for the objectives of the three important players,  
33 a freight transportation model is designed and applied to capture different characteristics of  
34 short- and long-distance freight flows in a multimodal transportation network, combining three  
35 geographic scales—national, state, and local—with a focus on long-distance truck trips in the  
36 state-level. These freight flows are modeled in stochastic networks with network conditions that  
37 vary by time of day and also in uncertain market conditions in which freight demand can vary by  
38 the player’s objective. The proposed model is evaluated in terms of Vehicle Miles Travelled  
39 (VMT), Vehicle Hours of Travel (VHT), and Congested Lane Miles (CLM) at different levels of

1 geography such as (1) statewide level, (2) facility type level, and (3) corridor level in real world  
2 scenarios in Maryland.

3 This paper is structured as follows. The next section provides a brief literature review of  
4 freight demand modeling with a focus on a state-level modeling, followed by sections to describe  
5 research objectives, methodology, and data sources. Then details of analysis results and  
6 discussion are presented, and the paper concludes with future research agendas.

7

## 8 **2. LITERATURE REVIEW**

9 While freight can take long distance trips, a significant portion of freight trips are made in the  
10 state level. The 2007 Commodity Flow Survey reported that 33 percent (\$3.9 million) of the  
11 value and 54 percent (7.1 billion tons) of the weight of all shipments were transported for  
12 distances less than 50 miles (5). Nine percent of the value (\$1.08million) and 10 percent of the  
13 weight (1.288 billion) were shipped between 50 and 100 miles (6). Thus, a development of  
14 robust statewide freight transportation models is strongly demanded in the assistance for  
15 planning and policy making.

16 Freight transportation planning includes facility planning, corridor planning, strategic  
17 planning, business logistics planning, and economic development (7). It is very important for the  
18 planning purpose to develop statewide freight transportation models that can incorporate the two  
19 sets of factors: (1) factors that directly influence the demand of commodities (such as macro  
20 economic factors and socio-economic demographics), and (2) those that indirectly affect the  
21 demand through changing the cost and level-of-service of freight transportation services (such as  
22 freight logistics, transportation infrastructure, government policies, and technologies) (3,8).

23 Since the 1980s, most freight demand models applied in practice have employed an  
24 aggregated analysis based on the traditional four-step person travel demand model, which  
25 involves the following three major steps: (1) freight generations and attractions by zone, using  
26 trip rates by vehicle type and industry classification, (2) distribution of freight trips or volumes to  
27 meet demands at trip destinations, and (3) route assignments of origin-destination trips (3,9).  
28 Substantial progress was made in a development of *statewide intermodal* management systems,  
29 including freight transportation, because of the provisions of ISTEA, 1991 (10).

30 *Forecasting Statewide Freight Toolkit*, a report by National Academy of Sciences,  
31 suggests that ideally freight planning should be done using Commodity, Origin, Destination,  
32 Mode, Route, and Time (CODMRT) steps. Because some freight data are unavailable, an  
33 assumption is made to use ad-hoc variables, such as employment, in a number of steps in freight  
34 trip generation. Trip distribution is carried out with a gravity model that uses distance and/or  
35 time as a travel impedance variable. Freight mode choice and time of day distribution are often  
36 ignored. In the final trip assignment stage, trucks are usually the only mode considered (11).

1 Due to data limitation and modeling difficulty, most freight models focus on truck movements  
2 and do not include a mode assignment step (12).

3 Freight transportation has a number of properties that make it difficult to directly apply  
4 passenger demand models (3). Obviously, very different sets of factors influence each model,  
5 including commodities transported and various actors involved in the freight transportation  
6 process. Given the different industries that generate truck traffic and different commodities  
7 transported, the heterogeneity of freight flows is much larger than person travel. Actors outside  
8 the trucking industry significantly influence freight transportation. First, freight trips are derived  
9 from the demand of shippers to transport goods from one place to another within a certain time  
10 limit. Second, transportation planners manage highway systems for a efficient operation without  
11 substantial capital investment due to limited highway infrastructure funding. Third, decision  
12 makers' policy decisions to bring in economic activities influence freight demand and movement  
13 on the roadway system.

14 The statewide freight planning study New Jersey Department of Transportation took into  
15 account different financial perspectives of the private sector (shippers and freight operators in  
16 truck, rail, air, and maritime industries) and the public sector (departments of transportation,  
17 metropolitan planning organizations, regional port organizations, and municipal, county, state,  
18 and federal governments) (13). Behrends et al. (2008) also identified critical players involved in  
19 freight planning and defined their possible roles. But neither of the above studies developed a  
20 methodology to include objectives of these actors in a travel demand model and quantify the  
21 transportation performance measures (14).

22 Thus, the literature review indicates, in order to examine the network performance and  
23 freight travel behavior, there is substantial room for future progress in terms of: 1) connecting  
24 different geographic scales—national, state and local—in one freight transportation model, and  
25 2) incorporating different objectives in freight transportation for three main players—users,  
26 planners, and policy makers. It should be noted that some scholars are very critical about the  
27 application of the four-step model as the model is developed for passenger travel that is  
28 inherently different from freight transportation (15). Meyer (2008) suggests that freight  
29 modeling requires more than one type of model—microsimulation, econometrics, hybrids—from  
30 multiple disciplines (such as regional economics, industrial engineering, civil engineering, urban  
31 geography, and business) to capture different aspects of freight transportation, including  
32 logistics, supply chain, and network flow (15).

33

### 34 **3. RESEARCH OBJECTIVE**

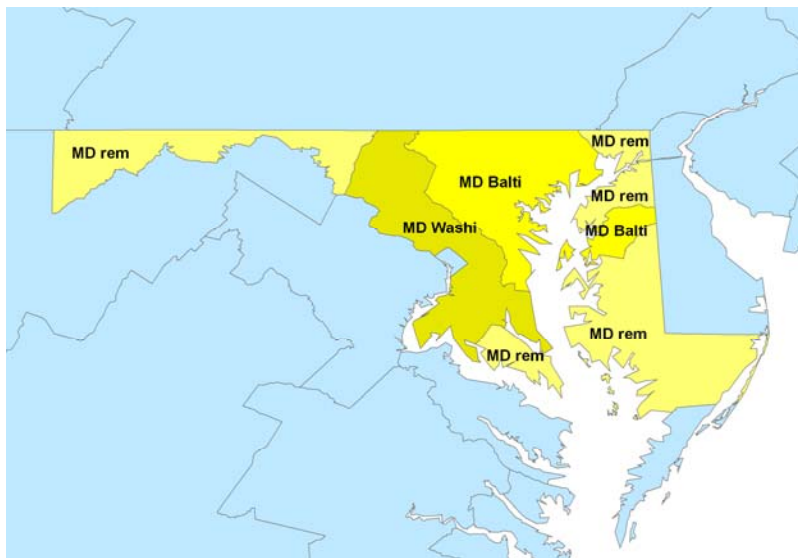
35 The objective of the paper is to examine the network performance and freight travel behavior at  
36 national, state and local levels when different goals are considered from the users, planners, and  
37 policy makers. The scopes include:

- 1 • Methodology of long distance truck travel demand model
- 2 • Scenarios on objectives of users, planners, and policy makers
- 3 • Application of the methodology in a real world case study

#### 4 4. METHODOLOGY

5 This section is organized into four parts. First, a methodology of long distance model is  
6 presented. Second, data used in this study are described. Third, the study area and input data are  
7 explained. Fourth, details in scenarios that each group of users, planners, and policy makers  
8 pursues their own self-centered objective are discussed.

9 Long-distance truck trips are generated by commodity flow data given by the Federal  
10 Highway Administration of the U.S. Department of Transportation in the Freight Analysis  
11 Framework (FAF). The FAF3 data contain flows between 130 domestic FAF regions and 8  
12 international FAF regions. The subject case in this paper is state of Maryland, USA. Maryland is  
13 subdivided into three FAF regions (Figure 1): the Baltimore region, the surrounding region of  
14 Washington DC in Maryland, and the remainder of Maryland. A single FAF region covers the  
15 entire state, including Maine, Mississippi or Montana. Flows from and to these large states  
16 appears as if everything were produced and consumed in one location in the state's center (or the  
17 polygon centroid).

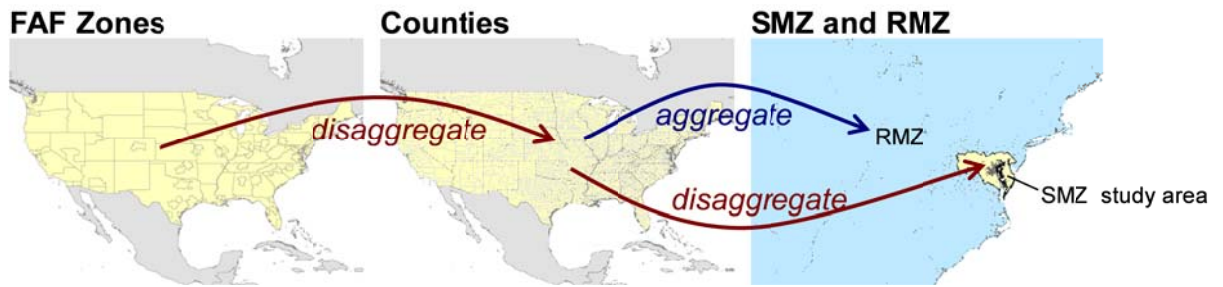


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19 **Figure 1: FAF zones in Maryland**

20 To achieve a finer spatial resolution, truck trips are disaggregated from flows between  
21 FAF zones to flows between counties based on employment distributions (16). Four  
22 employment types are considered from Bureau of Economic Analysis: retail, office, industrial,  
23 and others. Subsequently, trips are further disaggregated to state modeling zones (SMZ) in the

1 statewide model areas or regional modeling zones (RMZ) outside the statewide model areas  
 2 (Figure 2).



3

4 **Figure 2: Disaggregation and aggregation of freight flows**

5

6 Table 1 provides details of these disaggregations in Maryland Statewide Transportation  
 7 Model (MSTM). In the first step (step 1a), most areas outside Maryland use total employment to  
 8 disaggregate commodity flows from each FAF zone to all counties within this FAF zone. In  
 9 contrast, Maryland uses county employment data of 21 industries to disaggregate FAF zones to  
 10 counties (step 1b). The information of these industries ensures good consistency between  
 11 employment and commodity flows to improve the quality/accuracy in disaggregating flows that  
 12 enter and depart from Maryland. For example, crops are generated in counties with a higher  
 13 employment share in agriculture; raw metal is transported to counties with a higher employment  
 14 share in manufacturing. The second level of disaggregation from counties to SMZ within the  
 15 statewide model area uses four types of employment (Industrial, Retail, Office and Other)  
 16 provided by the land use model (step 2).

17

18 **Table 1: Three types of disaggregation applied in MSTM**

Step	From	To	Based on
1a	FAF zones	Counties (outside Maryland)	Total employment
1b	FAF zones	Counties (inside Maryland)	21 employment categories
2	Counties	SMZ	4 employment categories

19

20 As in step 1a in Table 1, the disaggregation process uses total county employment shares  
 21 as weights to split commodity flows from one FAF zone to all counties within this FAF zone.  
 22 The same methodology is applied for disaggregation within the destination FAF zone; the more

1 employment a county has, the higher the share of commodity flows this county receives,  
 2 compared to all other counties in this FAF zone. The following equation shows the calculation to  
 3 disaggregate a flow from the FAF zone to the country level; a flow from FAF zone  $a$  to FAF  
 4 zone  $b$  is converted to multiple flows from county  $i$  of  $k$  located in FAF zone  $a$  to county  $j$  of  $l$   
 5 located in FAF zone  $b$ .

$$flow_{county_i, county_j} = flow_{FAF_a, FAF_b} \cdot \frac{weight_{county_i, county_j}}{\sum_{county_k \in FAF_a} \left( \sum_{county_l \in FAF_b} weight_{county_k, county_l} \right)}$$

6

7 where  $county_i$  is located in  $FAF_a$

8  $county_j$  is located in  $FAF_b$

9  $county_k$  are all counties located in  $FAF_a$

10  $county_l$  are all counties located in  $FAF_b$

11 The weights are identical for each commodity, and are calculated by the following equation:

$$weight_{county_i, county_j} = empl_i \cdot empl_j$$

12

13 where  $empl_i$  is total employment in county  $i$

14 In step 1b in Table 1, county employment in 21 categories and coefficients that are  
 15 adapted from the Ohio's model are used to disaggregate flows from FAF zones to counties  
 16 within Maryland (17). There are two kinds of coefficients<sup>1</sup>; while the "make" coefficient  
 17 represents the level of production of goods related to each commodity, the "use" coefficient  
 18 represents the level of consumption. Different from step 1a, the weights for flows into and out of  
 19 Maryland in step 1b are commodity-specific. These weights are calculated by the following  
 20 equation:

$$weight_{county_i, county_j, com_c} = \sum_{ind_m} (empl_{county_i, ind_m} \cdot mc_{ind_m, com_c}) \cdot \sum_{ind_m} (empl_{county_j, ind_m} \cdot uc_{ind_m, com_c})$$

21

22 where  $empl_{county_i, ind_m}$  is the employment in county  $i$  in sector  $m$

---

<sup>1</sup> Make and use coefficients that reveal the mix of goods required to produce \$1 of output or consumption, respectively, can be derived from the IO flows. These coefficients are typically used in lieu of the actual flows, as they scale to any level of production and consumption. Hewings (1985) and de la Barra (1989) both provide an excellent description of their typical derivation (18-19).



1  $mc_{ind_m,com_c}$  is the “make” coefficient describing how many goods of commodity  $c$  are  
 2 produced by industry  $m$

3  $uc_{ind_m,com_c}$  is the “use” coefficient describing how many goods of commodity  $c$  are  
 4 consumed by industry  $m$

5

6 In step 2 in Table 1, the same equations as in disaggregation 1b are used. The only  
 7 difference is that 21 employment types with the corresponding “make/use” coefficients are  
 8 available and used for counties in Maryland, while only four employment types (Industrial,  
 9 Retail, Office and Other) and corresponding “make/use” coefficients are available at the SMZ  
 10 level (17).

11 In the next stage, commodity flow trips distributed between SMZs and RMZs are  
 12 assigned to the highway network of the entire U.S. This model with 3,241 counties and 1,607  
 13 SMZ achieves the higher resolution of commodity assignment, compared to less detail modeled  
 14 outside the SMZ only with 130 FAF regions.

15 In the procedure of converting these disaggregated goods flows to truck trips, the second  
 16 layer of this two-layer model design improves the accuracy in assigning truck trips to sub-  
 17 regions based on the distinction of industry-specific employment within the SMZ area. These  
 18 goods' flows are converted into truck trips, using goods' flows in the weight unit of *tons and*  
 19 average payload factors for four different truck types (16). Depending on the commodity of the  
 20 good, a different amount of goods fit on a single truck. The breakdown of trucks/trailers in four  
 21 different sizes in the U.S. is obtained from census data (Table 2).

22 **Table 2: The Breakdown of Trucks and Trailers by Size**

Single Unit Trucks	Semi Trailer	Double Trailers	Triples
30.7 %	15.5 %	26.9 %	26.9 %

Source: U.S. Department of Commerce 2004: 43

23 In addition, an average empty-truck rate of 20.8 percent of all truck miles traveled  
 24 (estimated based on U.S. Census Bureau (2008)) is assumed and added to the estimated truck  
 25 trips that are based on FAF2 goods' flows in weight, using the following equation (20).

26 
$$trk(all)_{i,j} = \frac{trk(loaded)_{i,j}}{(1 - etr)}$$

27 with  $trk(all)_{i,j}$  Trucks from zone  $i$  to zone  $j$  including empty trucks

1             $trk(\text{loaded})_{i,j}$     Loaded trucks from zone  $i$  to zone  $j$  based on FAF2 data  
2             $etr$                       Empty truck rate

3

4            The route assignment stage of modeling requires a daily capacity of every highway link.  
5            Due to a lack of comprehensive information, the road capacity was estimated based on the  
6            highway class and the number of lanes. While Interstate highways (both Urban Interstate and  
7            Rural Interstate) are assumed to have a capacity of 2,400 vehicles per hour per lane (vphpl), all  
8            other highways are assumed to have a capacity of 1,700 vehicles per hour per lane. The daily  
9            capacity is assumed to be ten times higher than the hourly capacity, as most transportation  
10           demand arises during daylight hours. To transform Annual Average Daily Traffic (AADT) into  
11           Annual Average Weekday Traffic (AAWDT) a factor of 265 working days was assumed.

12

#### 13    **4.1 Regional Truck Model Data**

14    This study uses the FAF data that is provided in four different data sets.

- 15            •    **Domestic:** Commodity flows between domestic origins and destinations in short tons<sup>2</sup>.
- 16            •    **Border:** Commodity flows by land from Canada and Mexico via ports of entry on the  
17            U.S. border to domestic destinations and from the U.S. via ports of exit on the U.S.  
18            border to Canada and Mexico in short tons.
- 19            •    **Sea:** Commodity flows by water from overseas origins via ports of entry to domestic  
20            destinations and from domestic origins via ports of exit to overseas destinations in short  
21            tons.
- 22            •    **Air:** Commodity flows by air from abroad origins via airports of entry to domestic  
23            destinations and from domestic origins via airports of exit to abroad destinations in short  
24            tons.

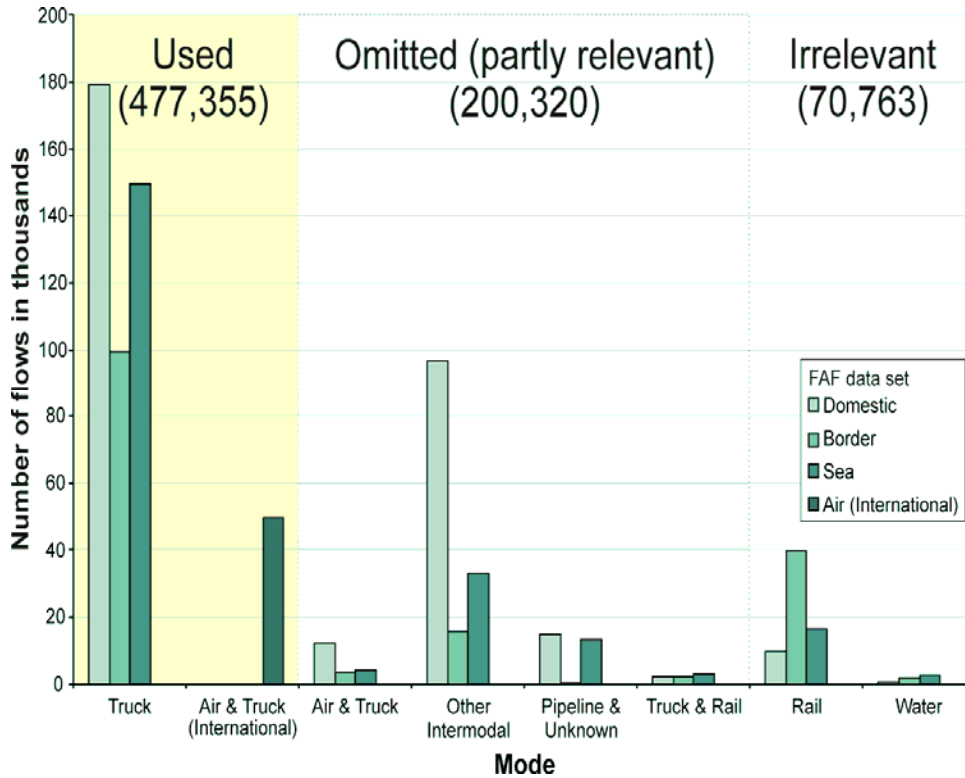
25            The FAF data contains different modes and mode combinations. For the purpose of this  
26            study, only the mode 'Truck' was used. Figure 3 shows the numbers of data included in the  
27            analysis as well as data excluded from the analysis. Trips made in a combined mode, such as  
28            'Truck & Rail' or 'Air & Truck', were disregarded from the study, as the data do not allow us to  
29            identify which mode was dominant. 'Air & Truck (International)' was included as these trips  
30            allow extrapolating the portion of trip from the international airport to the domestic destination  
31            (and vice versa) made by truck. As only a very small portion (1.5 percent) of trips in the omitted  
32            200,320 flows was made by truck, the error is assumed to be fairly small. Border data considers

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<sup>2</sup> 1 short ton = 907.18474 kilograms; a United States unit of weight equivalent to 2000 pounds.

1 the portion from the border crossing to the domestic destination or from the domestic origin to  
 2 the border crossing. Likewise, sea and air freight was included as a trip from or to the domestic  
 3 port or airport.

4



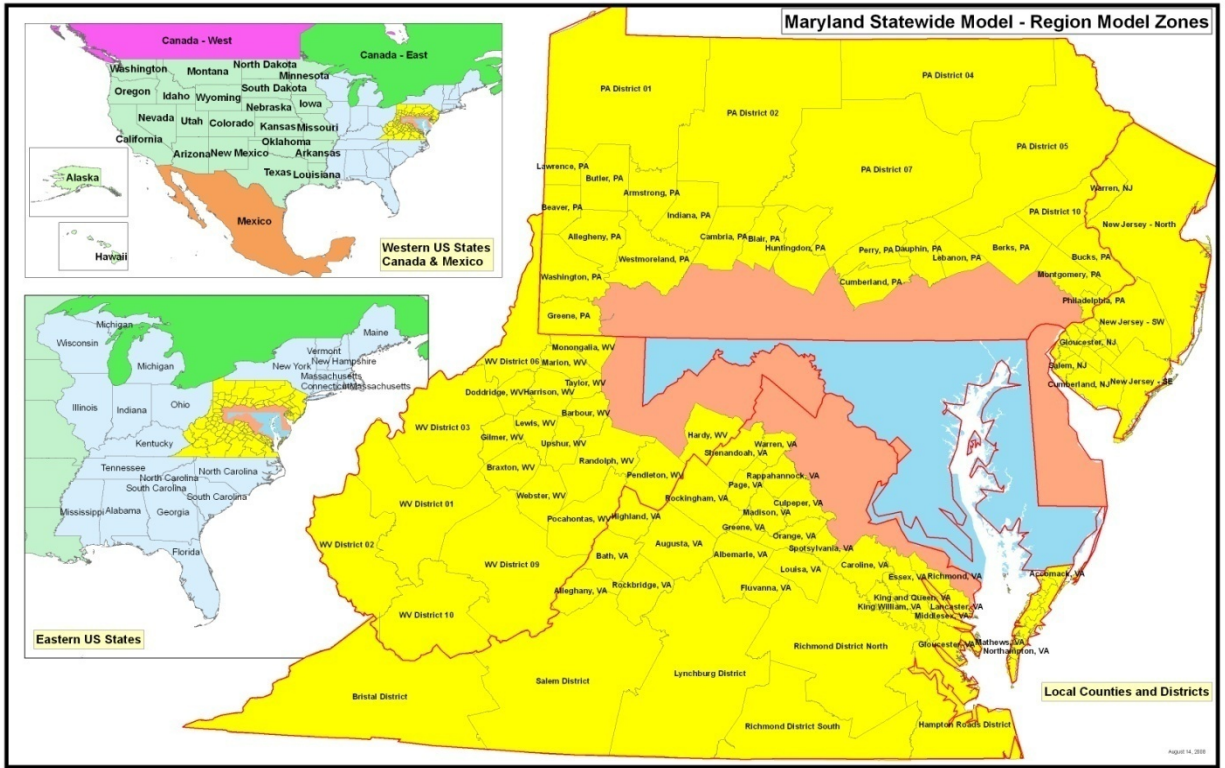
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6 **Figure 3: Freight Mode and flows**

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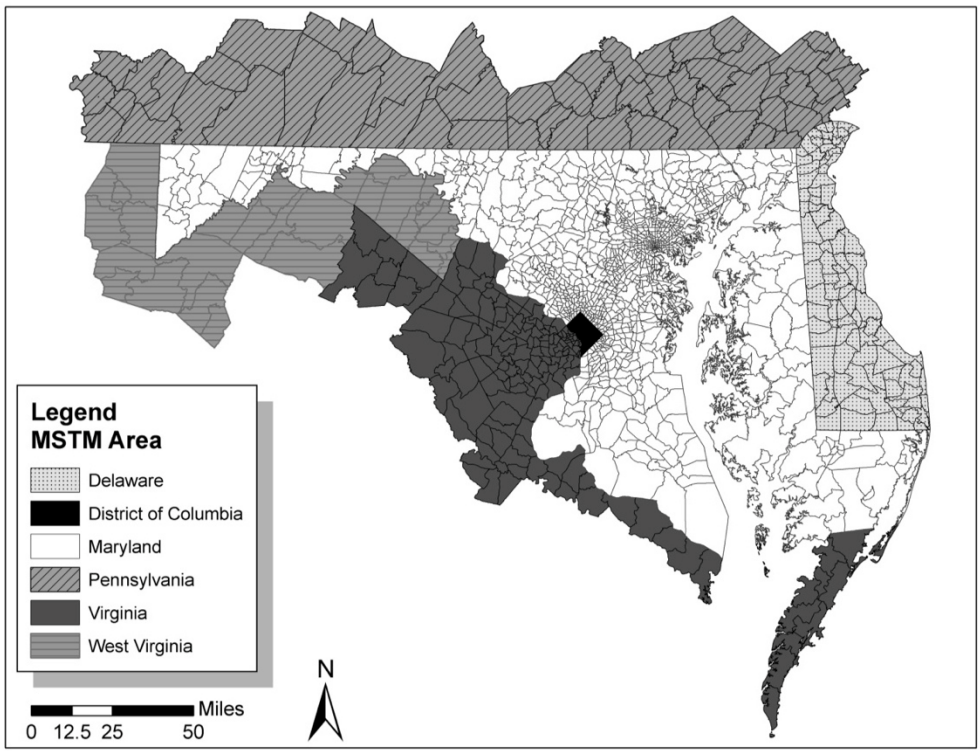
8 **5. STUDY AREA AND POLICY IMPLEMENTATION**

9 Maryland Statewide Transportation Model (MSTM), which is designed as a multi-layer model  
 10 working at national, regional and local level, is used for analyzing the impacts of different  
 11 scenarios on the highway traffic in different scales. The study area covers all areas of Maryland,  
 12 Delaware, and Washington D.C. and 64 counties in parts of Pennsylvania, Virginia and West  
 13 Virginia. MSTM consists of 1,607 SMZs and 132 RMZs. The 132 RMZs cover the entire US,  
 14 Canada, and Mexico. Figure 4(a) and 4(b) show maps of SMZs and RMZs respectively.



1

2 **Figure 4(a): Regional Modeling Zones in MSTM**



3

4 **Figure 4(b): Statewide Modeling Zones in MSTM**

1           The true value of a comprehensive statewide model becomes apparent when policy  
 2 scenarios are analyzed. For example, the model makes it possible to examine the impacts of  
 3 freight infrastructure investments on traffic flows, the economy and the environment, prior to the  
 4 actual implementation of proposed projects. Table 3 shows, in addition to the base scenario that  
 5 analyzes the business-as-usual case, three policy scenarios are simulated to examine their likely  
 6 impact on the transportation system. The scenarios are based on the perspectives of three  
 7 stakeholder groups with different motivations, and aim at affecting truck flows, not affecting  
 8 directly the larger share of vehicles on the road—and passenger vehicles. Table 3 summarizes  
 9 the policy scenarios tested with the MSTM.

10

11   **Table 3: Policy Scenarios**

Stakeholder's perspective	Objective	In MSTM
Shipper's	Congestion-free travel	Capacity of access controlled facilities is doubled
Planner's	Relief congestion and reduce emissions	A better transfer of commodities from highway to rail is obtained.
Policy Maker's	Economic Growth	Economic growth of Port of Baltimore is enhanced

12

13           The first stakeholder group is freight shippers. Trucking companies often criticize a lack  
 14 of road infrastructure investment by the public administration, claiming that traffic congestion is  
 15 exacerbated to result in the economic loss to the order of billions of dollars per year (13). In this  
 16 scenario, the capacity of interstate highways is doubled in terms of the number of lanes from the  
 17 base scenario, with an assumption that there are no budgetary and engineering constraints to  
 18 widen the highway network. Certainly, this is not a realistic capacity increase to happen, as many  
 19 governments struggle to provide even adequate road maintenance services and as many interstate  
 20 highways in the MSTM region are located in densely populated areas with little space left to  
 21 widen highways. Setting such practical issues aside, this scenario has been chosen to explore the  
 22 validity of shipping companies' claim that the bottlenecks on the highway network should be  
 23 addressed.

1           The second scenario reflects the planners’ perspective. Regional and urban planners think  
2 that congestion and vehicle emissions are reduced more effectively by shifting freight  
3 transportation from trucks to rail (21). Since many rail facilities operate at capacity within the  
4 MSTM study area (17), it is likely that expanding rail capacity will increase shipments by rail.  
5 Thus, the scenario based on the planners’ perspective assumes doubling the rail capacity.  
6 Specifically, for every FAF zone origin-destination pair, the rail flows are doubled, and the tons  
7 added to the rail network are removed from the truck flows. An analysis based on this scenario  
8 improves an understanding of the likely effects of increasing rail freight capacity on road traffic  
9 conditions on the highway network.

10           The third scenario represents the viewpoint of policy makers, assuming that some policy  
11 makers promotes a flagship project that would increase regional employment and stimulate a  
12 regional economy. The expansion of east coast ports has been discussed in the media,  
13 particularly because the widening of the Panama Canal will allow larger ships from Asia to  
14 access East coast states directly. Thus, in this scenario, the Port of Baltimore and the Port of  
15 Norfolk are assumed to grow in capacity. Specifically, the Port of Baltimore is assumed to  
16 expand by no more than 100 percent, because it is located fairly close to downtown Baltimore  
17 and does not have much space left to expand. On the other hand, the Port of Norfolk is assumed  
18 to grow by 200 percent. It should be noted that it is simply assumed that additional capacity  
19 would be filled up without an analysis of whether or not such demand to increase the flows  
20 through the Ports of Baltimore and Norfolk actually exists. Existing freight flows through the  
21 port are doubled; the same commodities and the same origin-destination pairs are used for the  
22 additional flows. The scenario does not include any change in employment at the ports, as  
23 increasing automation of technologies at ports has tended to reduce employment even under an  
24 increasing amount of goods shipped through ports (22). The scenario based on policy makers’  
25 perspective analyzes the impact of increased commodity flows, which go through the two ports  
26 and are transported by truck to final destinations in the MSTM region, on the highway network.

27

## 28 **6. RESULTS AND DISCUSSION**

29           The proposed methodology of freight planning is analyzed by MSTM, which incorporates the  
30 objectives of the three different stakeholder groups—shippers, planners, and policy makers. In  
31 this section, the analysis results presents the impacts of the different policies envisioned by these  
32 stakeholder groups on the transportation system in the following three geographic/physical  
33 levels: (1) at state level, (2) at facility type level, and (3) at corridor level.

### 34 **6.1 State Level Impact**

35           The state level impact is analyzed with measures such as VMT, VHT, and CLM. The following  
36 paragraphs describe the impacts of each stakeholder group perspective on these measures.

1 **6.1.1 Vehicle Miles Travelled**

2 Figure 5 shows the statewide total VMT at different times of day. (Note that the Y-axes in the  
 3 graphs show different scales, not starting from zero at the bottom. This scale has been chosen to  
 4 better visualize the differences between the scenarios.) For example, Figure 5(a) shows statewide  
 5 VMT for AM perk period (6:30AM to 9:30AM) for the base case and under the three different  
 6 scenarios.

7 The differences between all four scenarios are relatively small, even though the scenario  
 8 assumed a fairly dramatic change in the transportation infrastructure. Figure 5 shows that VMT  
 9 under the shippers’ perspective scenario is the highest among all, because the increase in the  
 10 highway system makes highways, expressways, and freeways more attractive than in the base  
 11 case, resulting in the higher traffic volume for these roadways. In other words, a mode shift from  
 12 transit to highways is induced by the highway capacity increase to result in an increase in VMT  
 13 under this scenario.

14

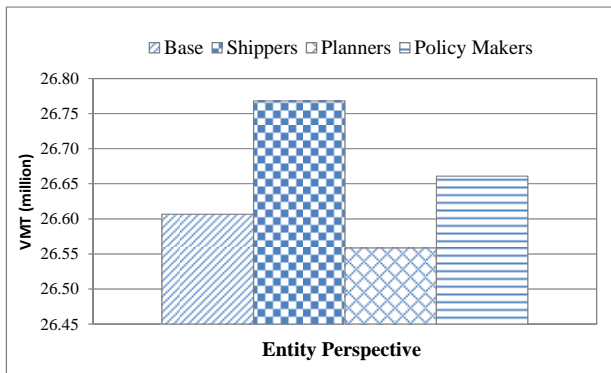


Figure 5 (a): AM Peak Period VMT

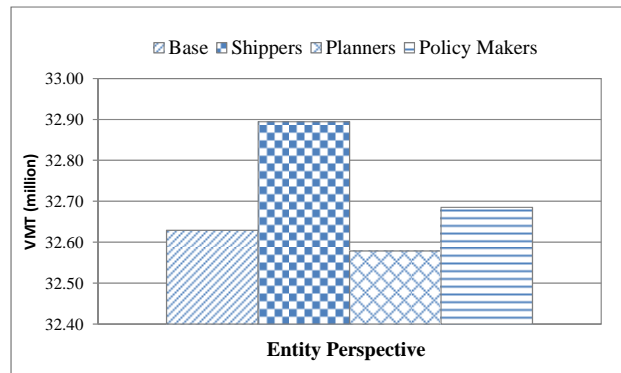


Figure 5 (b): PM Peak Period VMT

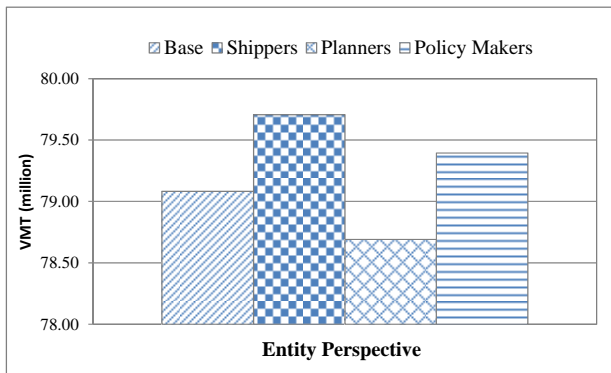


Figure 5 (c): Off-Peak Period VMT

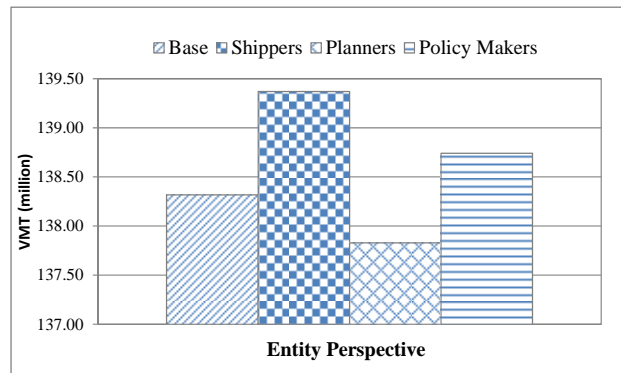


Figure 5 (d): DailyVMT

15

16 **Figure 5: Statewide VMT by Time-of-day**

17 Figure 5(a) shows the lowest VMT under the planners’ perspective scenario. This is  
 18 because the larger number of truck trips are diverted to rail to alleviate congestion from

1 highways. In this scenario, a mode shift from trucks to rail could reduce highway vehicle traffic  
2 from the base case, showing a potentially preferable management of truck traffic without large  
3 capital investment in the highway system because of recent attentions toward intermodalism,  
4 sustainable transportation, and less dependence on oil. Lastly, the policy makers' scenario  
5 resulted in the higher VMT than the base case, because the levels of production and attraction of  
6 freight commodities increase while no capacity of transportation infrastructure is added.

7 Similarly, Figure 5(b), 5(c), and 5(d) present the statewide total VMTs for PM (3:30PM-  
8 6:30PM), off-peak (9:30AM-3:30PM, and 6:30PM to 6:30AM), and daily time periods  
9 respectively. The observations are similar to the AM peak period. In short, irrespective of the  
10 time of day, the shippers' perspective scenario has the highest VMT, and the planners'  
11 perspective scenario has the lowest VMT.

### 12 ***6.1.2 Vehicle Hours of Travel***

13 Figure 6 shows the VHT for various times of day for the base case and the scenarios of three  
14 different stakeholders. Among all cases analyzed, the policy makers' perspective scenario results  
15 in the highest VHT, because the freight demand generated in the additional good movements at  
16 the ports increases freight traffic that is not accommodated well by the highway infrastructure  
17 system without additional capacity, causes more congestion, and results in the overall longer  
18 travel time. In contrast, the capacity expansion under the shippers' perspective scenario results in  
19 the least VHT as expected.

20





Figure 6 (a): AM Peak Period VHT

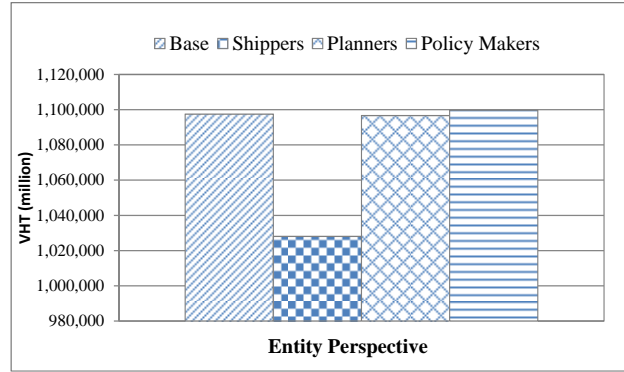


Figure 6 (b): PM Peak Period VHT

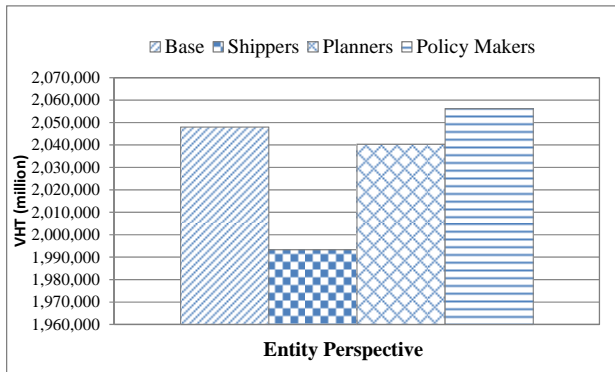


Figure 6 (c): Off-Peak Period VHT

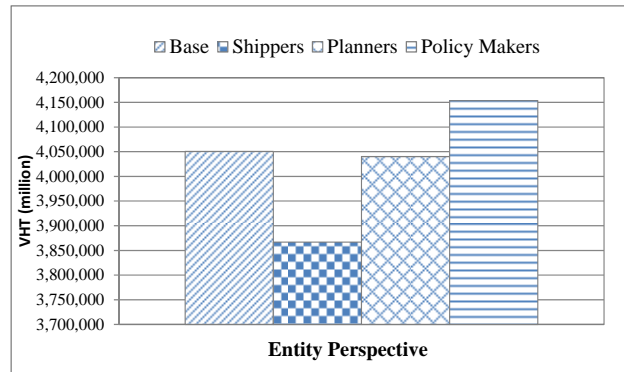


Figure 6 (d): Daily VHT

1  
2 **Figure 6: Statewide VHT by Time-of-day**

3  
4 **6.1.3 Congested Lane Miles**

5 Figure 7 shows the total statewide CLM by time of day. CLM represents lane miles with volume  
6 to capacity ratio more than 0.8 (i.e. level of service lower than E). The lower number of CLM  
7 represents a better operational condition. Figure 7(a) shows the lowest number of CLM in the  
8 AM peak period under the shippers' perspective scenario, because of the highway capacity  
9 expansion desired by the shippers. The highest CLM is observed under the policy makers'  
10 perspective scenario, because of an increase in freight travel demand with no increase in the  
11 highway capacity. The CLM under the planners' perspective scenario shows the CLM level in  
12 between the two other scenarios as the total freight travel demand remains the same as in the  
13 base case and it is managed by a better modal distribution.

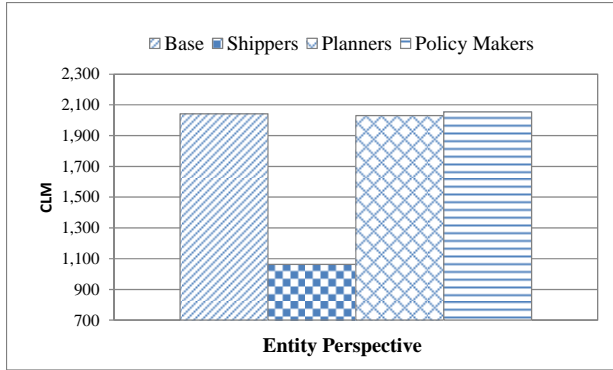


Figure 7 (a): AM Peak Period CLM

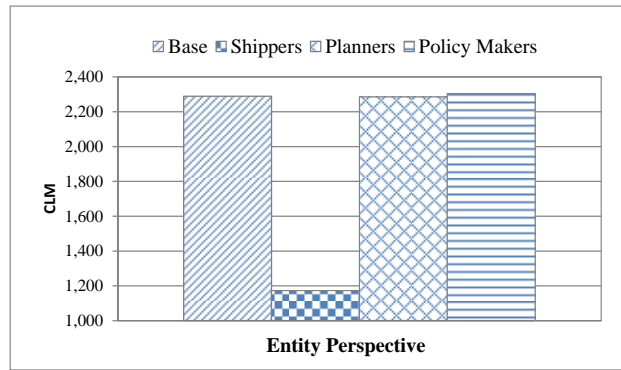


Figure 7 (b): PM Peak Period CLM

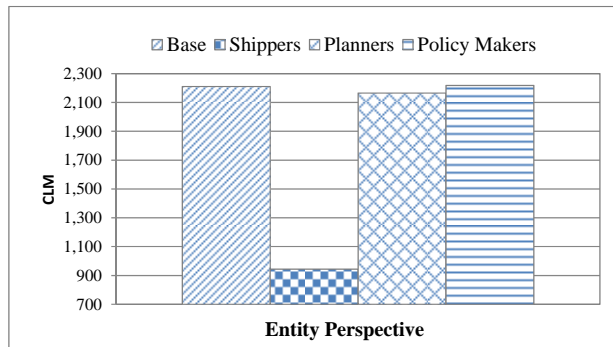


Figure 7 (c): Off-Peak Period CLM

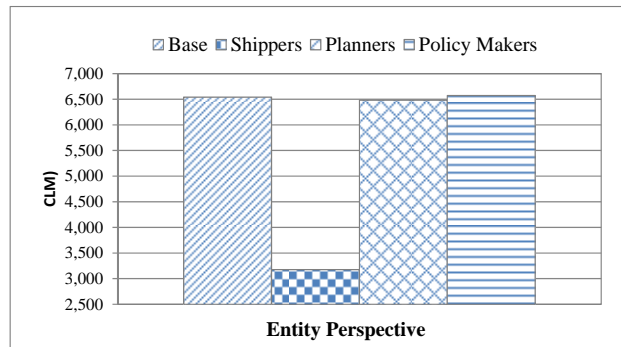


Figure 7 (d): Daily CLM

1

2 **Figure 7: Statewide CLM by Time-of-day**

3

4 **6.2 Facility Type Impact**

5 Facility types represent highway functional classes such as freeway, interstates, expressway,  
 6 major arterial, minor arterial, collector and local streets. The facility-type impact is examined at a  
 7 more disaggregate level than the state level, and is analyzed with measures such as VMT, VHT,  
 8 VHD, and CLM. The following paragraphs describe the impact of each entity perspective on  
 9 these measures.

10

11 ***6.2.1 Vehicle Miles Travelled***

12 Figure 8 shows the interstate VMT at different times of day. For example, Figure 8(a) shows the  
 13 VMTs in the AM peak period for the base case and under the three different scenarios. As seen  
 14 in the statewide level results, the VMT is the highest under the shippers' perspective scenario  
 15 also for only interstate highways, because the capacity expansion of interstate highways makes  
 16 this facility advantageous in terms of travel time, and attracts trips from the adjacent facilities  
 17 and from other modes to highways, resulting in the higher traffic volume. The least VMT is

1 observed under the planners' perspective case as part of freight trips are diverted to rail. The  
 2 decision makers' perspective scenario shows slightly higher VMT than the base case because of  
 3 increased demand to reflect economic growth without managing travel demand.

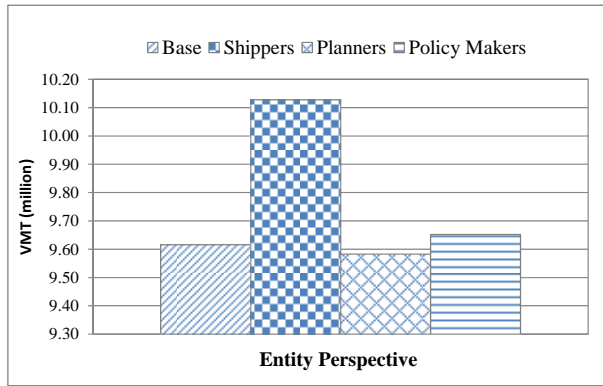


Figure 8(a): AM Peak Period VMT

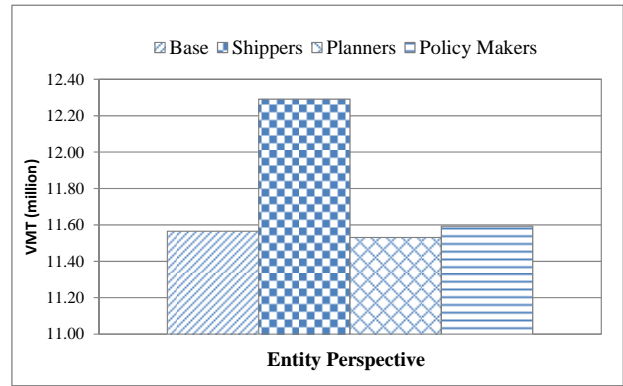


Figure 8(b): PM Peak Period VMT

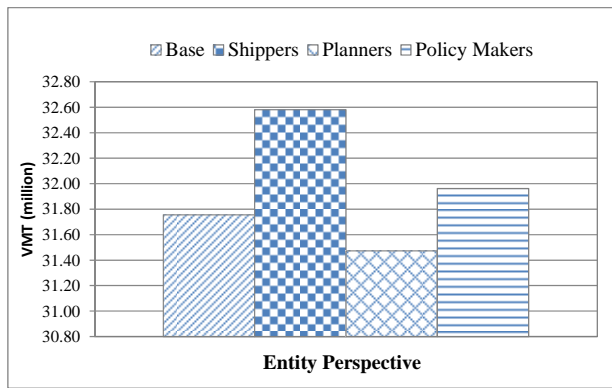


Figure 8(c): Off-Peak Period VMT

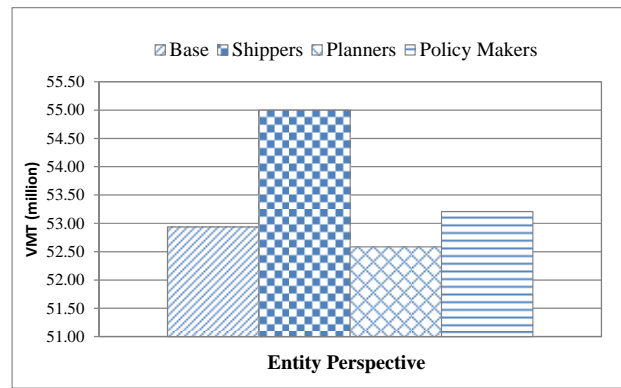


Figure 8(d): Daily VMT

4  
 5 **Figure 8: VMT by for Interstates**

6  
 7 **6.2.2 Vehicle Hours of Travel**

8 Figure 9 shows the VHT on the interstate highways at different times of day for the base case  
 9 and the scenarios of three different stakeholders. For example, Figure 9(a) shows the shippers'  
 10 perspective case has the least VHT in the AM peak period, because the highway capacity  
 11 expansion under this scenario lowers the travel time on interstates, resulting in overall less VHT.  
 12 The highest VHT occurs under policy makers' perspective. Under planners' perspective  
 13 scenario, VHT is in between the other two cases.

14

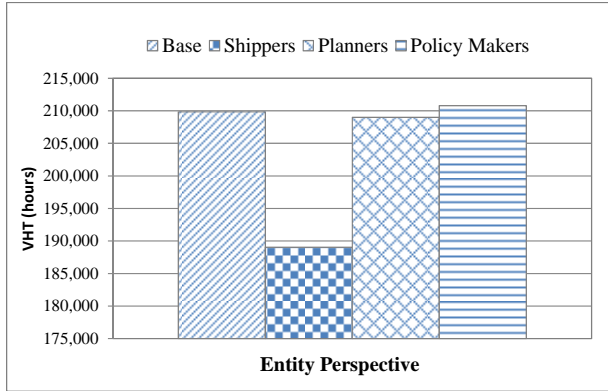


Figure 9(a): AM Peak Period VMT

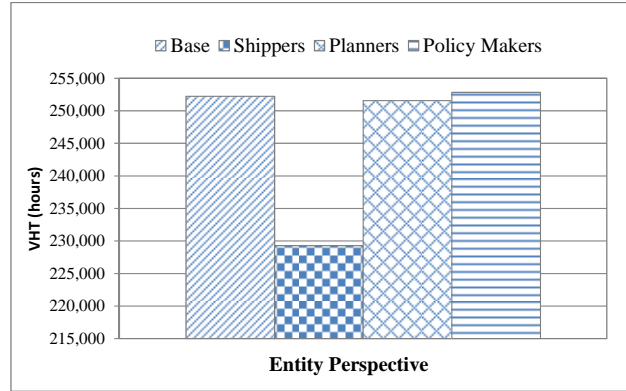


Figure 9(b): PM Peak Period VMT



Figure 9(c): Off-Peak Period VMT



Figure 9(d): Daily VMT

1  
2 **Figure 9: VHT by for Interstates**

3  
4 **6.2.3 Congested Lane Miles**

5 Figure 10 shows CLMs on the interstate highways. Figure 10 (a) shows similar results to the  
6 statewide total CLMs; CLM is the least under the shippers' perspective scenario. This is again  
7 result of the capacity expansion with the maintained demand level as in the base case. Among all  
8 scenarios, the policy makers' perspective scenario resulted in the highest CLM, followed by one  
9 of the planners' perspective.

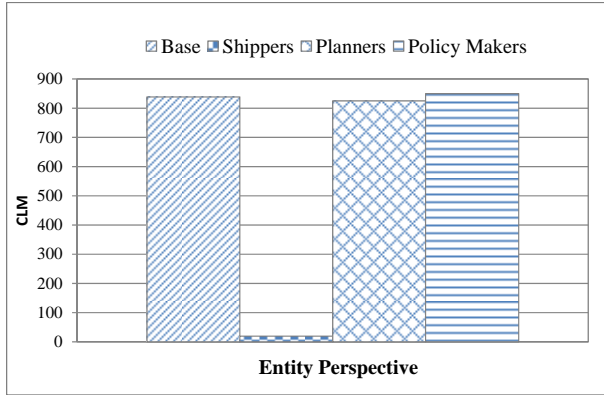


Figure 10(a): AM Peak Period VMT



Figure 10(b): PM Peak Period VMT

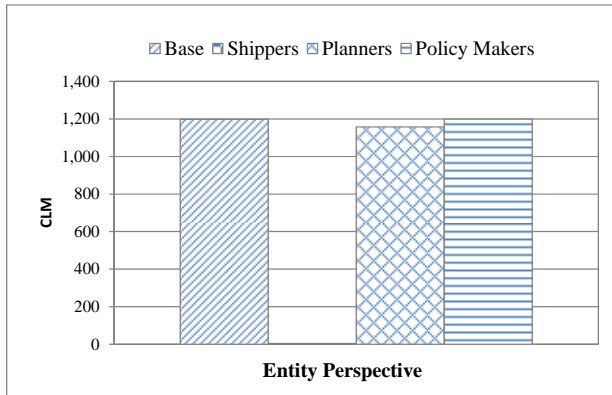


Figure 10(c): Off-Peak Period VMT



Figure 10(d): Daily VMT

1

2 **Figure 10: CLM by for Interstates**

3

4 **6.3 Corridor (Link) Level Impact**

5 The corridor level impact represents results in the most disaggregated level among the three  
6 geographic/physical levels. Results at corridor level demonstrate the effects caused on a  
7 particular section of roadways. Different from the previous sections, this section discussed only  
8 daily traffic volume at the corridor level. Specifically, only five bridge crossings are used here to  
9 demonstrate the corridor level impact as they are often considered as critical locations in the  
10 transportation system. Figure 11 shows the impacts on these five bridges in both directions, as  
11 well as the geographical locations of these bridges. The impact is measured in terms of  
12 percentage difference in traffic volume under a different scenario, compared to the base case.  
13 The results show that all bridges carry substantially higher traffic volume, compared to the base  
14 case, from the shippers' perspective scenario, in which the capacity expansion of interstates and  
15 freeways make roadways become more attractive. Most of these bridge crossings are on an  
16 interstate highway, and traffic is converged from local roads on to highways after capacity is  
17 increased. In contrast, under planners' perspective, traffic volume declines from the base case,  
18 because of the mode shift from highway to rail.

Bridge	% Diff		
	Shipper	Planner	PolicyMaker
Gov. Harry Nice Memorial Bridge (North Bound)	16%	-2%	10%
Gov. Harry Nice Memorial Bridge (South Bound)	15%	-1%	14%
Woodrow Wilson Memorial Bridge (North Bound)	11%	0%	12%
Woodrow Wilson Memorial Bridge (South Bound)	75%	-1%	10%
American Legion Memorial Bridge (North Bound)	18%	-4%	10%
American Legion Memorial Bridge (South Bound)	22%	-1%	12%
Conovingo Road Hwy (North Bound)	44%	-3%	11%
Conovingo Road Hwy (South Bound)	52%	0%	10%
John F Kennedy Memorial Bridge (North Bound)	8%	-4%	12%
John F Kennedy Memorial Bridge (South Bound)	22%	-2%	10%



**Figure 11: Link level results compared to base case**

1 Also under the policy makers’ scenario, traffic volumes at these bridge locations are higher than  
2 the base case, reflecting higher economic growth expected from an increased goods’ flow  
3 through the ports without better management of the transportation infrastructure.

4

## 5 **7. CONCLUSION**

6 This study envisioned design and application of freight transportation modeling techniques to  
7 quantitatively assess the impacts on the highway traffic of three distinct perspectives that could  
8 significantly influence decisions in freight transportation planning and policy. Stakeholders of  
9 these three perspectives were shippers, planners, and policy makers whose primary objectives are  
10 different from each other. Shippers’ objective is to transport various commodities from origin to  
11 destination within a minimal cost, which includes travel distance, time, toll, comfort,  
12 convenience, and other factors. Planners’ objective is to design and manage the transportation  
13 system by the modal shift from trucks to rail, addressing concerns with auto-dependency and  
14 related environmental problems. Policy makers’ objective is to bring an economic growth to the  
15 region. The analysis results were presented at three geographic/physical levels (1) statewide  
16 level, (2) facility type level, and (3) link level to gain a broader picture of the transportation  
17 system. Performance measures—VMT, VHT, and CLM—are used to numerically show how the  
18 transportation system will be affected by each of these three objectives.

19 In summary, the relative comparison of performance measures under different policy  
20 scenarios is important in assisting policy decision making. This paper has three main  
21 contributions to research and practice. First, we developed a methodology to clearly incorporate  
22 freight trips in the travel demand model that takes into account all of state, regional, and local  
23 levels (with an emphasis on the state level). Second, the objectives of key players are identified  
24 and incorporated in the scenario analysis in freight planning to demonstrate the capability of the  
25 developed statewide travel demand model. Third, the use of FAF data in truck travel behavior is  
26 another substantial improvement in this study, as FAF allows the model to preserve commodity  
27 flows in both national and regional levels for the whole North America, and also in the local  
28 TAZ level with finer disaggregation of trips. This proposed three layer methodology works well  
29 to develop the statewide freight model.

30 This paper has two main contributions to research. First, the proposed methodology and  
31 statewide freight model addressed a significant shortcoming in conventional MPO and statewide  
32 travel demand models that do not incorporate freight trip generation and distribution in details,  
33 but consider only external centroid connectors to represent long distance freight trips. Second,  
34 the proposed methodology simultaneously takes into account passenger cars and trucks in the  
35 model, thereby estimate the effects of both categories of vehicles on congestion in concert in the  
36 traffic assignment stage. In addition, this proposed model provides more accurate estimates of

1 traffic volume and congestion at the link level for different policy scenarios, and allows policy  
2 makers and planners to identify congested roadway segments for future improvements.

3 The research presented in this paper can be extended in future in the following ways.  
4 First, the model should be improved to properly examine policies that induce changes in freight  
5 mode choice, which are not adequately represented by a fixed demand in the FAF data. Second,  
6 with data on entities' preference of freight shipping mode, the proposed methodology can be  
7 further improved for modeling freight mode choice, which has been a challenging task as a  
8 choice by shipping entities depends on a variety of factors, including type, weight, and value of  
9 commodity, and urgency of shipment.

10

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